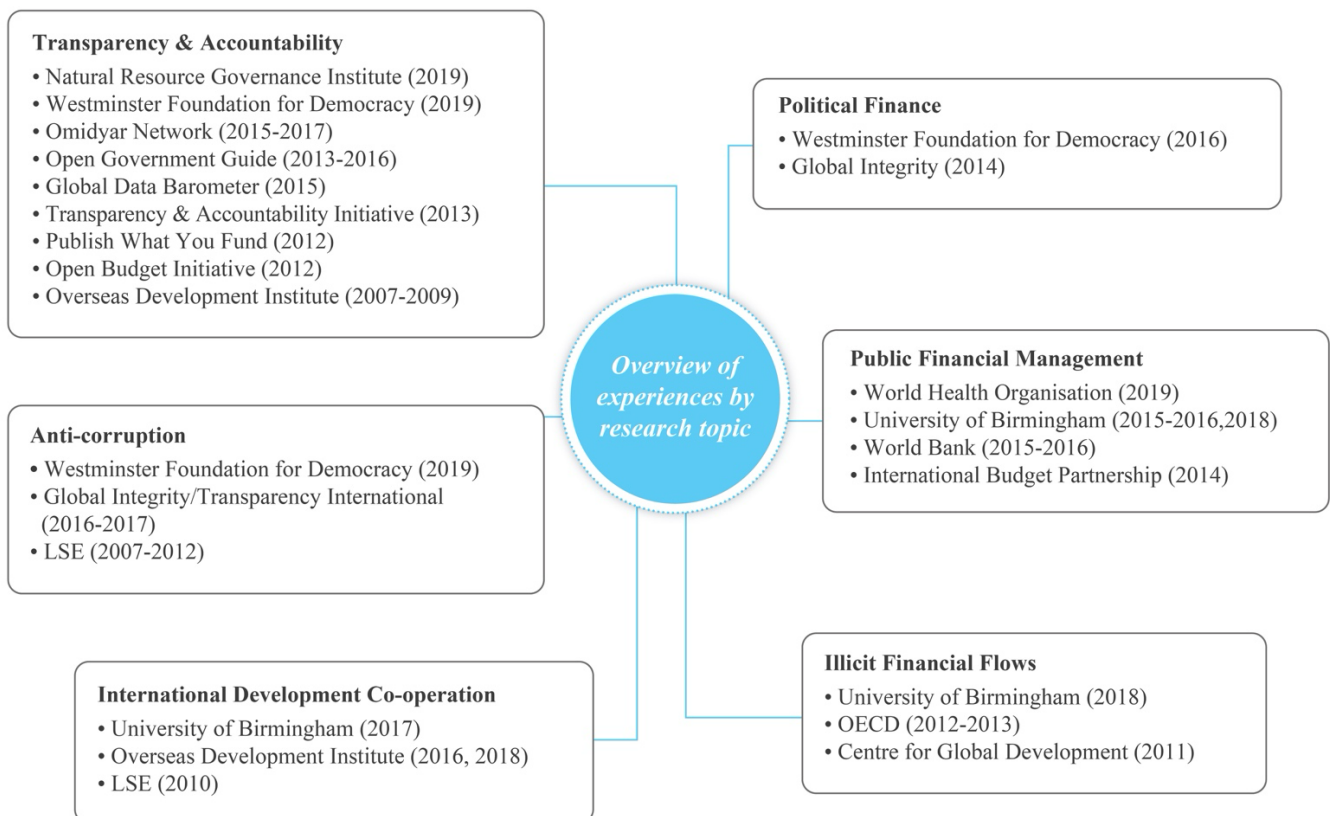


Dr Linnea Mills
Independent Researcher/Consultant
Linnea.Mills@gmail.com

PROFESSIONAL PROFILE

I have worked as an independent researcher for the past 17 years, taking on research consultancy projects on various subjects related to governance and international development. My clients have included multilateral institutions, think tanks, universities, governments, and NGOs. The picture below gives an overview of the organisations I have worked with per subject matter. I work from my home office in the Northwest of England with some flexibility to travel.



More information on the specific projects I have worked on are provided in Annex 1 below, and Annex 2 shows a list of my published work.

RESEARCH EXPERTISE & SKILLS

Research expertise: I specialise in policy-relevant research, including policy analysis, evidence assessment, and project/programme evaluations. I am both a quantitative and qualitative researcher with expertise in a variety of methods, including regression analysis, survey design and analysis, index building and various graphical data visualisations, text analysis, interviews and focus group discussions, case study analysis, and process tracing.

Research skills: For quantitative analysis, I am proficient in MS Excel, Stata and SPSS, and for qualitative analysis, I work in MAXQDA. I can efficiently handle large amounts of literature and data, and I can work in **English, Swedish**, and to a lesser degree, **French and Spanish**. I have communicated my work at various conferences and meetings for academics and practitioners.

EDUCATION

PhD, 2007- 2012

London School of Economics and Political Science, Government Department

Thesis title: *Questionable Assumptions and Unintended Consequences: A Critical Assessment of the International Donor Community's Fight against Corruption in Sub-Saharan Africa.*

- My thesis concerned the topic of corruption in the political context of sub-Saharan Africa. I empirically assessed, using various quantitative and qualitative research methods, the validity of popular theories on how to fight corruption: through democratisation, economic liberalisation, and the use of punitive judicial measures. As part of my research, I conducted interview-based fieldwork in Rwanda.

- Extensive methods training was part of the programme.

- My supervisor was Dr Joachim Wehner and my thesis examiners were Robert Mattes from University of Cape Town and Jean-Paul Faguet from the LSE.

MSc in Development Studies (Research), 2006- 2007

London School of Economics and Political Science, Department of Development

- The degree consisted of courses in development theory and policy with emphasis on quantitative analysis.

BSc and MSc in Economics, 1999- 2004

Jönköping International Business School

- The 'Programme for International Economics and Political Science' comprised a bachelor and a master's degree. As part of the degree I did one year of economics at a Spanish university (everything taught in Spanish) and one year of politics at an American university.

ANNEX 1: CONSULTANCIES AND RESEARCH PROJECTS

Below is a full list of research projects I have worked on in reverse chronological order.

Consultant- World Bank, GPSA since 2019

I am the senior evaluation specialist of operations at the World Bank's Global Partnership for Social Accountability (GPSA), assisting consultants with project evaluations and other project monitoring work. I also conduct other work for the GPSA, including writing analytical pieces on social accountability. For example, I conducted the final evaluation of a multi-sector and multi-region social accountability project in Ghana called 'Making the Budget Work for Ghana'.

Consultant- OTT/European Commission in Palestine 2022-2024

Together with a team of consultants, I provide technical assistance on development cooperation effectiveness through joint programming among European bilateral donors in Palestine. We focus on enhancing sector-based joint programming processes among donors, including using joint results frameworks and political dialogues at national and sector level. This work takes place both remotely and in Palestine.

Consultant- World Health Organization Since 2019

I provide technical support on public financial management in health, in particular on programme-based budgeting. A major output from this consultancy is co-authorship of several chapters in a book titled 'Guidance Book on Budget Structure Reform in Health'. Other work has included conducting research on budgeting for primary health care through programme-based budgeting, and research on the scale and reasons for budget under-execution in health.

Consultant- Southern Hemisphere/Integrity Action 2023

As part of a team, I conducted the mid-term review of the core support Integrity Action receives from the Swedish International Development Cooperation Agency. I particularly focused on the how Integrity Action navigates external contextual factors, including the localization agenda of development cooperation and the closing of civic space.

Consultant- OTT/Wellspring Philanthropic Fund 2022

Together with Jenny Lah and Enrique Mendizabal, I was commissioned to help this funder design a portfolio in support of progressive taxation at the international level. The work consisted of conducting a scan of organizations and opportunities in the tax justice field and propose various scenario portfolios, together with implementation markers and a portfolio risk assessment.

Consultant- Global Integrity/Brookings Institution 2021/2022

This research consultancy project concerns implementation gaps – the gap between what is on paper (a policy/law) and what is happening in reality – related to transparency, accountability & participation in the natural resource sectors. The project is linked to the Brookings Institution’s project Leveraging Transparency to Reduce Corruption. The research, which I conducted together with Jorge Florez, uses a theory-building case study methodology to investigate how implementation gaps occur and what can be done to prevent it from happening. We draw insights from experiences in the mineral sector in Colombia and oil and gas sector in Nigeria.

Consultant- International Budget Partnership 2021

For this consultancy I have researched and drafted a number of country case studies on financial accountability during the COVID-19 pandemic, including a synthesis findings from 15 case studies. I have documented good practice examples of how the auditing functions in certain countries have been adapted to provide effective scrutiny and oversight of public spending during the pandemic. The resulting country briefs will be used to engage governments in discussions on how to improve their financial management in emergency contexts.

Consultant- OTT/ Hewlett Foundation 2020-2021

I prepared a series of global landscape scan reports in regard to the transparency, accountability & participation field of work as part of the Hewlett Foundation TPA Team’s five-year strategy refresh. Together with Dr Fletcher Tembo and under the management of OTT, I scanned the landscape with regard to various themes, including the general direction of this field, how this field is playing out in a number of sub-Saharan African countries, and the state and use of governance indicators.

Consultant- International Budget Partnership/INTOSAI Development Initiative, 2020

I was jointly commissioned by the International Budget Partnership and the INTOSAI Development Initiative to write a research report on external audit and oversight. Specifically, it focused on the “audit and oversight ecosystem”: a way of looking at countries’ audit function as a system of interconnected actors and processes. The research was based on quantitative data analysis, drawing on Open Budget Survey data, supported by brief descriptions of good country practices from around the world.

Consultant (lead researcher)- Bhutan Anti-Corruption Commission, 2019-2020

I was commissioned by the Anti-Corruption Commission of Bhutan to design and conduct a mixed-methods research project on corruption in policy-making/state capture in the context of Bhutan. Apart from researching and writing a report, the consultancy also involved collecting and analysing in-depth interview data, analysing survey data, and providing methods training for a small team of national researchers.

Consultant- K4D, University of Birmingham, 2015-2019

I have written several knowledge products for the Department for International Development via the K4D helpdesk. Reports include:

- Evidence Mapping for Public Financial Management (report).
- Two rapid evidence assessment (REA) reports: one concerning legislative financial oversight and the other concerning decentralisation of budgeting (I have also assisted other researchers with the REA process from a methods perspective).

- Nine literature reviews: tax and development, aid transparency, parliamentary transparency and accountability, public financial management, illicit financial flows, three country reports on accountability in Chad, Mali and Mauritania, and a review of Uganda's debt/fiscal transparency.

Consultant- Natural Resource Governance Institute, 2019

I was commissioned to conduct a broad review of the literature shedding light on the 'implementation gap': why laws concerning transparency and accountability in natural resources and beyond are not being effectively implemented and what to do about it.

Consultant- Westminster Foundation for Democracy, 2019

I have produced two reports for the organisation's Lebanese branch concerning the Lebanese Parliament's efforts to improve transparency and accountability in parliament and beyond. One was an assessment of the Lebanese Parliament's adherence to international transparency standards, which was based on the analysis of interviews that I conducted in Lebanon. The other report was a desk-based analysis of how the Lebanese Parliament can improve its anti-corruption work based on experiences from other countries' parliaments.

Consultant- Overseas Development Institute/The Expert Group for Aid Studies, 2018-2019

Research project conducted with Dr Nilima Gulrajani looking at the struggle of development cooperation agencies to be both flexible and accountable in their work in fragile and conflict-ridden countries. Research based on the experiences of Swedish Sida with primary data sought through interviews and focus group discussions.

Consultant- Transparency International and Global Integrity, 2016-2018

As part of a team put together by Global Integrity, I worked on a Transparency International commissioned research project on the determinants of citizen action against corruption. Based on theory and data obtained through fieldwork, we provide a theory of change mapping individuals' pathways to anti-corruption engagement in different contexts.

Consultant- Omidyar Network, 2015-2017

Biannual tracking and reporting on countries' commitments and actions related to improving fiscal governance and open data, including commitments to global standards, policy initiatives and how countries are performing in various country-comparative indices.

Consultant- Overseas Development Institute, 2016

I conducted research for the ODI's Future Development Agencies programme, supporting the team with comparative qualitative and quantitative research on donors and development aid.

Consultant- Westminster Foundation for Democracy, 2016

I researched and wrote a report on the 'cost of politics' in Africa; specifically, what we know about the cost incurred by parliamentarians at various points in the election cycle, and what the consequences of such high cost to political participation may be.

Consultant -Open Government Guide, 2013-2016

The Open Government Guide (www.opengovguide.com) is a one-stop-shop for governments and civil society on how to improve transparency across a range of sectors/issues including open government data, extractive industry transparency, and transparency in public contracting. I have composed the majority of the country examples and international standards/guidance featured in this web resource, as well as edited texts and provided support to chapter authors. I have also co-written a report about using open government to further the Sustainable Development Goals (SDGs), and written copy for the website that links illustrative commitments on open government to the SDGs.

Consultant- World Bank, 2015-2016

Together with Dr Clay Wescott, I conducted a multi-country evaluation of the public financial management project [BOOST](#). Based on this evaluation I also co-wrote an academic conference paper which was presented at the 2016 IPMN conference in St. Gallen, Switzerland. The research involved, among other things, designing, analysing and presenting results from an extensive stakeholder survey.

Consultant- Royal United Services Institute, 2015-2016

I researched and wrote a report and copy for a brochure on the activities and results obtained by the Cocaine Route Programme (CRP). The job involved collecting data (primary and secondary) from the CRP's eight individual Projects, analysing it using qualitative and quantitative methods, writing up the findings in a report, and communicating the findings through visualisations and quotes in a brochure.

Consultant- World Wide Web Foundation, 2015

I was the reviewer of Norway for the 2016 edition of the Open Data Barometer.

Consultant- International Budget Partnership, 2014

I was commissioned to create a dataset on budget transparency and participation provisions in public financial management laws across countries and write a report based on the dataset. I reviewed almost 200 laws across 94 countries. I categorised and ranked the countries according to various types of transparency provisions, and analysed the data using quantitative and qualitative research methods.

Consultant -Global Integrity, 2014

I was the UK's in-country researcher for the [Money, Politics and Transparency project](#), which assessed 54 countries on a set of 50 indicators on political finance legislation and practice. The research methods consisted of desk-based research of laws, government documents, media articles and reports from civil society, as well as interviews with bureaucrats, academics and journalists. I was also the spokesperson for Global Integrity at two Political Finance Community of Practice conferences in 2016.

Consultant -Transparency & Accountability Initiative, 2013

As a consultant for this donor collaborative, I conducted research for the Impact & Learning division on natural resource governance as well as provided general research assistance.

Consultant -OECD Development Directorate, 2012-2013

I researched and drafted major parts of an OECD report on illicit financial flows. I specifically worked on the chapters concerning international tax evasion and avoidance, adherence to the OECD Anti-Bribery Convention, international recovery of stolen assets, and the role of bilateral development agencies in curbing illicit financial flows. The research was conducted through desktop research, analysis of quantitative data, and survey analysis. As a spill-over from that research, I also co-authored a StAR/OECD publication on asset recovery.

Consultant -Open Budget Initiative, 2012

I researched and wrote a comparative case study analysis on donor policy concerning budget transparency. I used a policy tracing methodology to compare the UK Department for International Development, the US Department of State and the Millennium Challenge Corporation. I used various data sources for my analysis, including interviews at all three institutions.

Consultant -Publish What You Fund, 2012

I prepared an annotated bibliography on aid transparency publications.

Consultant -Center for Global Development, 2011

I was commissioned to write a landscape study on illicit financial flows from developing to developed countries. The research involved analysing the quantitative literature on illicit

financial flows, the international laws and regulations in place, and the evidence base for conducting impact analyses of different international policy initiatives.

Consultant -BBC Media Action, 2011

I wrote an evaluation report of a media capacity building project undertaken by BBC Media Action in South Sudan. The report was primarily based on the analysis of transcripts from a large number of focus group discussions as well as survey data from journalists in South Sudan. In addition, I wrote a literature review on maternal health in Somalia.

Research Assistant -London School of Economics, 2010-2013

I provided research assistance for Dr Joachim Wehner on several research projects, mainly with regard to gathering data on government budgets.

Research Assistant -London School of Economics, 2010

I conducted research for Dr Nilima Gulrajani for a comparative study of bilateral aid agencies. My work included conducting a literature review; comparing donor agencies on a range of effectiveness indicators, and setting up interviews with policy-makers.

Research Assistant -Overseas Development Institute, 2007-2009

I provided research support for governance specialist Dr Alan Hudson on two projects concerning policy coherence for development. Together with Alan I also researched and wrote case studies on the UK Department of International Development and Swedish Sida, mapping how accountability of aid is viewed and exercised in the UK and Sweden.

Research Associate -OECD Development Centre, 2006

I worked with Dr Jeff Dayton-Johnson on the Policy Coherence for Development Project. My job consisted of assembling, editing and providing feedback on approximately 20 developing country case studies assessing the impact of OECD countries' policies regarding aid, trade, foreign investment and migration.

Consultant -OECD, MENA Investment Programme, 2005

I worked with Dr Alexander Böhmer on the Middle East and North Africa Initiative on Governance and Investment for Development. My tasks included producing an inventory of existing regulations on foreign investment in the MENA region.

ANNEX 2: PUBLISHED WORK

Below is a list of published research reports in reverse chronological order

Florez, J. and Mills, L. (*forthcoming*) Implementation Gaps in the Transparency, Accountability and Participation Policy Context. Washington, D.C. Brookings Institution.

Davies, N. Mancebo, E. Mills, L., Bhebe, B., Mentor, S. (2023). Midterm Evaluation of Integrity Action's Sida Grant. Cape Town: Southern Hemisphere.
<https://integrityaction.org/media/gacm33sx/mid-term-evaluation-of-integrity-actions-sida-grant-southern-hemisphere-2023.pdf>

Mills, L. with Thindwa, J. (2022) Social Accountability for a Strong COVID-19 Recovery. A Review and Analysis of the Role of Civil Society. Global Partnership for Social Accountability. Washington, D.C.: World Bank.
<https://documents1.worldbank.org/curated/en/099545209302225981/pdf/IDU04a5e75580e593044b10bfff054c9280410d5.pdf>

Barroy, H., Mills, L. Sparkes, S. and Kutzin, J. (2022). "Budget formulation reforms in health in LMICs". In H. Barroy, M. Blecher & J. Lakin (Eds.) *How to make budgets work for health? A practical guide to designing, managing and monitoring programme budgets in the*

health sector. Geneva: World Health Organization.
<https://www.who.int/publications/i/item/9789240049666>

Lakin, J., Barroy, H., Dale, E., and Mills, L. (2022). “Designing programme budgets in health”. In H. Barroy, M. Blecher & J. Lakin (Eds.) *How to make budgets work for health? A practical guide to designing, managing and monitoring programme budgets in the health sector*. Geneva: World Health Organization.
<https://www.who.int/publications/i/item/9789240049666>

de Jong, M. and Mills, L. (2022). “Monitoring programme budgets in health”. In H. Barroy, M. Blecher & J. Lakin (Eds.) *How to make budgets work for health? A practical guide to designing, managing and monitoring programme budgets in the health sector*. Geneva: World Health Organization. www.who.int/publications/i/item/9789240049666

Pande, S. and Mills, L. (2022). *Promoting Transparency, Oversight and Participation in Budgeting during Emergencies*. International Budget Partnership.
<https://internationalbudget.org/wp-content/uploads/Covid-Good-Practices-Synthesis-1.pdf>

Datta, A. Lah, J, Mills, L and Tembo, F. (2021). *Transparency, Participation and Accountability Landscape Scan*. Lima: On Think Tanks. https://hewlett.org/wp-content/uploads/2021/08/TPA_LandscapeScan_English.pdf

Wehner, J. and Mills, L. (2021). Cabinet Size and Governance in Sub-Saharan Africa. *Governance* 35 (1): 123-141. <https://doi.org/10.1111/gove.12575>

International Budget Partnership and INTOSAI Development Initiative (2020). *All hands on deck: Harnessing accountability through external public audits An assessment of national oversight systems*. Washington, D.C. and Oslo. <https://www.internationalbudget.org/wp-content/uploads/ibp-idi-harnessing-accountability-november-2020.pdf>

Mills, L. (2019). *Making the Budget Work for Ghana: Final evaluation*. Washington, D.C.: The Global Partnership for Social Accountability (GPSA). <https://gpsaknowledge.org/wp-content/uploads/2020/03/Making-the-Budget-Work-for-Ghana.pdf>

Gulrajani, N. and Mills, L. (2019). *Fit for Fragility? An Exploration of Risk Stakeholders and Systems Inside Sida*. Stockholm: Expert Group for Aid Studies. <https://eba.se/en/rapporter/fit-for-fragility-an-exploration-of-risk-stakeholders-and-systems-inside-sida/10816/>

Mills, L. (2019). *Law vs. Practice: A Review of the Implementation Gap*. London: Natural Resources Governance Institute.

Mills, L. (2019). Transparency of loans to Uganda. K4D Helpdesk Report 592. Brighton, UK: Institute of Development Studies.
<https://opendocs.ids.ac.uk/opendocs/handle/123456789/14700>

Florez, J., Guertzovich, F., Mills, L., Tonn, J. (2018). *From Grievance to Engagement — How People Decide to Act Against Corruption. Unpacking context and causal mechanisms that determine how and why individuals choose to engage in anti-corruption mechanisms*. Global Integrity and Transparency International. https://www.globalintegrity.org/wp-content/uploads/2018/12/From-Grievance-to-Engagement-How-Citizens-Decide-to-Act-Against-Corruption_Reduced-1.pdf

Mills, L. (2018). *Donor support to strengthen public financial management in partner countries: Outcomes, experiences, and ways forward*. K4D Helpdesk Report 380. Brighton, UK: Institute of Development Studies.
https://assets.publishing.service.gov.uk/media/5b6c522f40f0b640b9b9e9c7/Donor_support_in_Public_financial_management.pdf

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<http://onlinelibrary.wiley.com/doi/10.1111/dpr.12326/abstract>
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- Mills, L. (2017). *Barriers to improving tax capacity*. K4D Helpdesk Report. Brighton, UK: Institute of Development Studies.
<https://opendocs.ids.ac.uk/opendocs/handle/123456789/13053>
- Mills, L. (2016). *Decentralisation of Budgeting Processes*. London and Birmingham: Department for International Development and University of Birmingham.
<http://www.gsdrc.org/wp-content/uploads/2017/05/decentralisation-of-budgeting-REA.pdf>
- Mills, L. & de Lay, S. (2016). *Legislative Oversight in Public Financial Management*. London and Birmingham: Department for International Development and University of Birmingham.
https://assets.publishing.service.gov.uk/media/5825ec9c40f0b661fe000030/Legislative_oversight_in_public_financial_management_REA.pdf
- Mills, L. & Wescott, C.G. (2016). *Evaluating World Bank Support to Budget Analysis and Transparency*. <https://ssrn.com/abstract=2846041> or <http://dx.doi.org/10.2139/ssrn.2846041>
- De Lay, S. Mills, L., Jadeja, K. & Lucas, B. (2015). *Public Financial Management Evidence Mapping*. Birmingham, UK: GSDRC, University of Birmingham. <https://gsdrc.org/wp-content/uploads/2015/11/PFMEvidenceMapping.pdf>
- OECD. (2014). *Illicit Financial Flows from Developing Countries: Measuring OECD Responses*. Paris: OECD.
www.oecd.org/corruption/Illicit_Financial_Flows_from_Developing_Countries.pdf
- Gray, L., Hansen, K., Recica-Kirkbride, P. & Mills, L. (2014). *Few and Far: The Hard Facts on Stolen Asset Recovery (StAR Initiative)*.
www.amazon.com/Few-Far-Stolen-Recovery-Initiative/dp/1464802742
- Mills, L. (2012). *Questionable Assumptions and Unintended Consequences: A Critical Assessment of the International Donor Community's Fight against Corruption in Sub-Saharan Africa*. PhD thesis, Government Department, London School of Economics and Political Science. <https://core.ac.uk/download/pdf/9340516.pdf>
- Mills, L. (2012). *Foreign Assistance and Fiscal Transparency: The Impact of the Open Budget Initiative on Donor Policies and Practices*. <https://www.internationalbudget.org/wp-content/uploads/Foreign-Assistance-and-Fiscal-Transparency-Final-Report.pdf>
- Mills, L. (2012). *Annotated bibliography on aid transparency*. London: Publish What You Fund.
<http://www.publishwhatyoufund.org/files/Annotated-bibliography-on-aid-transparency.pdf>